



Agenda item:

[No.]

Cabinet Procurement Committee Meeting

28<sup>th</sup> April 2009

Report Title.

Award Report for the provision of services for Haringey Youth Offending Service (in consortium with Barnet and Enfield YOS)

Report of Assistant Chief Executive, PPP&C

Signed : Sharon Kemp, Assistant Chief Executive, PPP&C

Contact Officer : Linda James, Strategic Manager, Youth Offending Service,  
020 8489 1146

Wards(s) affected: **All**

Report for: **Non-Key Decision**

**1. Purpose of the report (That is, the decision required)**

1.1. The report seeks cabinet agreement to award a contract for the provision of the Intensive Supervision and Surveillance Programme (ISSP) to NACRO on behalf of the Haringey, Barnet and Enfield YOS consortium.

**2. Introduction by Cabinet Member (if necessary)**

2.1 I endorse the recommendation of this report and ask the Cabinet Procurement Committee to agree the award of the contract to NACRO for a period of 9 months. The continuation of this contract will allow the Youth Offending Service, in conjunction with Barnet and Enfield, to provide services for children and young people who are subject to Intensive Supervision and Support Programmes (ISSP) as ordered by the courts. Haringey is the lead Borough for the consortium

**3. State link(s) with Council Plan Priorities and actions and /or other Strategies:**

3.1. That Cabinet agree to award this contract to NACRO as allowed under Contract Standing Orders 11.03 for a period of 9 months to 31<sup>st</sup> March 2010.

#### **4. Recommendations**

4.1. The Chief Financial Officer has discussed the recommendations with the report author and confirms that funding is in place via the Youth Justice Board for the proposed 9 month contract. During 2009/10 a review will be undertaken to consider the implications on service delivery of proposals not to ring-fence this grant to the ISSP beyond March 2010.

#### **5. Reason for recommendation(s)**

5.1 The Youth Offending Service requests an award of contract for the Intensive Supervision and Surveillance Programme.

5.2 The services are Part B services so there is no requirement to follow a European tendering exercise.

5.3 The Youth Offending Service has requested that Procurement Committee approve a waiver from CSO tendering requirements.

5.4 Subject to the approval of the waiver, the Council has power to award the contract (under CSO 11.03.)

The Head of Legal Services confirms that there are no legal reasons preventing Members from approving the recommendations in this report.

#### **6. Other options considered**

6.1 This recommendation is in line with the Procurement Code of Practice

6.2 The contract will be monitored through the extension period to ensure that the service is delivered in line with the contract terms and conditions

6.3 The contract price is for staffing cost and there are no additional costs for accommodation or assets. This service delivery model represents Value for money to the Council.

6.4 This service will be re-tendered during this extension period after a market development exercise has been undertaken, ensuring that the market is fully tested.

#### **7. Summary**

7.1. [click here to type]

## **8. Chief Financial Officer Comments**

- 8.1 Haringey YOS, in conjunction with Barnet and Enfield, proposes to award a 9 month contract to NACRO to 31<sup>st</sup> March 2010. The current contract is due to expire on 30th June 2009 and the Courts will still require access to Intensive Supervision and Surveillance Programme (ISSP) for relevant young people appearing before them. The Consortium steering group which consists of officers from the constituent boroughs is in agreement with the proposal to award the contract.
- 8.2 It is anticipated that the funding for ISSP, which is currently provided by the Youth Justice Board, will not be ring-fenced to ISSP in the next financial year and decisions will need to be taken by the ISSP steering group as to re-tendering for services in 2010. At present, depending on funding, the intention would be to re-tender for the ISSP services this year as the consortium does not have the capacity to bring the service in-house. Due to the narrow market, a market development exercise will be required to stimulate the market and ensure that there is sufficient competition, before commencing the tender process. NACRO is the only external provider currently within the London area.
- 8.3 A review of the current contract took place on 3<sup>rd</sup> April 2009, NACRO is providing a satisfactory quality of service and the Steering Group will continue to work closely with the service provider to ensure that the quality of service is developed further during the coming year.. The contract is monitored on a regular basis through Operational management meetings and Steering Group meetings and an annual review.
- 8.4 The scheme represents value for money, the cost of the contract consists of staffing cost and associated management costs. The ISSP project utilises office space within the three YOS offices.

## **9 Head of Legal Services Comments**

- 9.1 Contract price of the ISSP services for the Haringey, Barnet and Enfield consortium is £324,000 in 2008/9. The Youth Justice Board has confirmed the grant for 2009/10 and the details are contained in the exempt part B of this report.

## **10 Head of Procurement Comments –[ Required for Procurement Committee]**

- 10.1 See legal comments in paragraph 5

## **11 Equalities &Community Cohesion Comments**

- 11.1 The ISSP is targeted at high risk offenders who are at risk of custody and provides programmes to divert young people from custody. Given the over-representation of black and minority ethnic offenders in the criminal justice system, this programme is

vital in addressing the need to reduce levels of disproportionality. Ethnicity monitoring of referrals to ISSP is required and is presented quarterly to the Steering group, which consists of NACRO representatives and the YOS managers of Haringey, Barnet and Enfield, plus an operational manager from one YOS.

## **12 Consultation**

12.1 The contract will include requirements to comply with all relevant information.

## **13 Service Financial Comments**

13.1 As part of the re-commissioning strategy, consultation was carried out with the consortium steering group to ascertain their views on the current service and their views on re-tendering.

## **14 Use of appendices /Tables and photographs**

14.1 Intensive Supervision and Surveillance Programme (ISSP) was introduced by the Youth Justice Board (YJB) in 2001 and is recognised as the most robust community based programme for persistent and serious young offenders.

14.2 ISSP is available for young people who are at high risk of custody – both on remand or as a community sentence. The programme can also be used to offer additional support to high risk offenders who are subject to the community section of a detention and training order (DTO). Provision of ISSP is directly linked to the YJB target to reduce the number of young people sent into custody.

14.3 The programme offers intensive support of 25 hours per week for the first 3 months of an order, reducing to 4 hours per week thereafter. Core modules of ISSP are education and training, restorative justice, offending behaviour, interpersonal skills and family support. A key feature of ISSP is the inclusion of a surveillance element which can involve tracking, electronic tagging and intelligence led policing.

14.4 The Haringey, Barnet and Enfield ISSP was originally commissioned from YAP UK but, after a tendering process, the contract was awarded to NACRO in June 2006. As a result, there have been significant improvements in the services provided as outlined in the YJB audit and a previous contract review. The Contract Review Report from the YJB – Appendix 1 refers to the services provided.

14.5 NACRO has extensive experience in providing ISSP and is the only external agency doing so within the London area. A contract review was completed in 2007 and a further review in April 2009.

## **15 Local Government (Access to Information) Act 1985**

15.1 In 2008, a market testing exercise took place in London and NACRO is the only provider of ISSP contracted out services within the area.

15.2 On behalf of the consortium, this report proposes the award of a 9 month contract to the current provider until 31<sup>st</sup> March 2010.